Senate

General Assembly

File No. 169

January Session, 2025

Substitute Senate Bill No. 1250

Senate, March 20, 2025

The Committee on Higher Education and Employment Advancement reported through SEN. SLAP of the 5th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT IMPLEMENTING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HIGHER EDUCATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective July 1, 2025*) Each public institution of higher education and such institution's central or system office, if any, shall submit data to the Integrated Postsecondary Education Data System maintained by the United States Department of Education's National Center for Educational Statistics in accordance with 20 USC 1094(a)(17), as amended from time to time. As used in this section, "public institution of higher education" means the institutions of higher education that comprise the constituent units of the state system of higher education, as defined in section 10a-1 of the general statutes.

Sec. 2. Section 10a-57g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(a) As used in this section:

(1) [("Connecticut Preschool through Twenty and Workforce Information Network" or "CP20 WIN")] "Preschool through Twenty and Workforce Information Network" or "P20 WIN" means [(the Preschool through Twenty and Workforce Information Network maintained in the state)] a state integrated data system utilized for the purpose of matching and integrating data of state agencies and other organizations to inform policy and practice for education, workforce and supportive service efforts.

[(2) "Data definitions" means the plain language descriptions of data elements.

(3) "Data dictionary" means a listing of the names of a set of data elements, their definitions and additional meta-data that does not contain any actual data, but provides information about the data in a data set.

(4) "Data elements" mean units of information that are stored or accessed in any data system, such as a student identification number, course code or cumulative grade point average.

(5) "Meta-data" means the information about a data element that provides context for that data element, such as its definition, storage location, format and size.]

[(6)] (2) "Participating agency" means the Connecticut State Colleges and Universities, Department of Education, Labor Department, the Office of Early Childhood, The University of Connecticut, the Connecticut Conference of Independent Colleges [(or)] and any entity that has executed an enterprise memorandum of understanding for participation in the [(CP20)] P20 WIN and has been approved for participation pursuant to the terms of the enterprise memorandum of understanding.

[(7) "Preschool through Twenty and Workforce Information Network" or "P20 WIN" means a state data system for the purpose of matching and linking longitudinally data of state agencies and other

organizations to inform policy and practice for education, workforce and supportive service efforts, including, but not limited to, the purpose of conducting audits and evaluations of federal and state education programs.**]**

[(8)**]** (3) "Enterprise memorandum of understanding" means a foundational multiparty agreement that sets forth the details of how data is shared and the respective legal rights and responsibilities of each party within the data sharing process. **[**, by which the same foundational agreement may be used for new agencies to sign on to the data sharing process and without having to re-sign as agencies sign on or off of such agreement.**]**

(b) There is established a **[**Connecticut**]** Preschool through Twenty and Workforce Information Network. **[**The purpose of the CP20**]** The executive board of the P20 WIN, **[**is to**]** established pursuant to subsection (d) of this section, shall establish processes and structures governing the secure sharing of **[**critical longitudinal**]** data across participating agencies. **[**through implementation of the standards and policies of the Preschool through Twenty and Workforce Information Network.**]**

(c) The Office of Policy and Management shall serve as the administrator for P20 WIN to support the executive board and data governing board, develop procedures for secure sharing and analysis of data and provide program management to support the continued operation and maintenance of P20 WIN, in accordance with the state data plan and data sharing efforts specified in sections 4-67n and 4-67p;

[(c)**]** (d) The **[**CP20**]** P20 WIN shall be governed by an executive board that shall provide oversight of such network. Said executive board shall include, but need not be limited to, the chief executive officer of each participating agency, or their respective designees, the Chief Workforce Officer, or the officer's designee, and the Secretary of the Office of Policy and Management, or the secretary's designee. The duties of the executive board shall be to:

(1) Advance a vision for the **[**CP20**]** P20 WIN including a prioritized research agenda with support from the Office of Policy and Management.

(2) Convene as needed to respond to issues from the data governing board.

(3) Identify and work to secure resources necessary to sustain **[**CP20**]** P20 WIN funding.

(4) Support system implementation, maintenance and improvement by advocating for the **[**CP20**]** P20 WIN in regard to policy, legislation and resources.

(5) Advocate and support the state's vision for the **[**CP20**]** P20 WIN.

[(6) Have overall fiscal and policy responsibility for the CP20 WIN.

(7) Ensure that, in any circumstances in which public funds or resources are to be jointly utilized with those from private entities, such arrangements are governed by appropriate agreements approved by the Attorney General.**]**

[(8)**]** (6) Establish a data governing board to establish and implement policies related to cross-agency data management, including, but not limited to, data confidentiality and security in alignment with the vision for **[**CP20**]** the P20 WIN and any applicable law. In establishing such policies, the data governing board shall consult with the Office of Policy and Management, in accordance with the provisions of **[**section**]** sections 4-67n and 4-67p and other applicable statutes and policies.

[(d)**]** (e) The executive board established pursuant to this section may appoint advisory committees to make recommendations on data stewardship, data system expansion and processes, and such other areas that will advance the work of **[**CP20**]** the P20 WIN.

(f) (1) Each regional workforce development board established under section 31-3k shall regularly submit data to the P20 WIN to report on the

performance and outcomes achieved by the state's workforce system, including, but not limited to, workforce training and development programs that receive federal and state funds or grants. Not later than September 1, 2025, the Chief Workforce Officer shall, in consultation with the Labor Commissioner, the Chief Data Officer and the regional workforce development boards, establish standards for the submission of data by regional workforce development boards specifying the data to be submitted and the form and manner in which to submit such data.

[(e)**]** (2) On or before January 1, 2022, and annually thereafter, the Chief Workforce Officer may, in consultation with the Chief Data Officer and the Labor Commissioner, submit to the administrator of **[**CP20**]** the P20 WIN a request for data and analysis of such data for the purposes of assessing performance and outcomes of the state's workforce system. Such data and analysis request shall be completed by the administrator of **[**CP20**]** the P20 WIN not later than August 15, 2022, and annually thereafter.

(g) Not later than October 1, 2025, and annually thereafter, each constituent unit of the state system of higher education, as defined in section 10a-1, and such constituent unit's central or system office, if any, shall submit data to the P20 WIN to report on the outcomes of postsecondary education and workforce development programs operated by such constituent unit. Not later than September 1, 2025, the Chief Data Officer shall establish standards for the submission of data by such constituent unit and central or system office specifying the data to be submitted and the form and manner in which to submit such data. Any report produced from such data shall present be in aggregated form and, consistent with any other provision of state or federal law, shall not include any personally identifiable information of students or participants in such programs.

Sec. 3. Subsection (e) of section 4-68m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(e) (1) At the request of the division, the Department of Correction,

the Board of Pardons and Paroles, the Department of Mental Health and Addiction Services, the Department of Emergency Services and Public Protection, the Chief Court Administrator, the executive director of the Court Support Services Division of the Judicial Branch, the Chief State's Attorney, **[**and**]** the Chief Public Defender and each public institution of higher education, as defined in section 1 of this act, shall provide the division with information and data needed by the division to perform its duties under subsection (b) of this section.

(2) The division shall have access to individualized records maintained by the Judicial Branch and the agencies specified in subdivision (1) of this subsection as needed for research purposes. The division, in collaboration with the Judicial Branch and the agencies specified in subdivision (1) of this subsection, shall develop protocols to protect the privacy of such individualized records consistent with state and federal law. The division shall use such individualized records for statistical analyses only and shall not use such records in any other manner that would disclose the identity of individuals to whom the records pertain.

(3) Any information or data provided to the division pursuant to this subsection that is confidential in accordance with state or federal law shall remain confidential while in the custody of the division and shall not be disclosed.

Sec. 4. (*Effective July 1, 2025*) The Board of Trustees of The University of Connecticut and the Board of Regents for Higher Education, in consultation with the Office of Policy and Management, shall each examine said respective board's policies and procedures concerning accounts receivable holds for students currently enrolled or seeking to enroll in postsecondary education programs in correctional facilities. Not later than January 1, 2026, said boards shall revise and update such policies and procedures regarding release of accounts receivable holds to ensure that incarcerated students can enroll in postsecondary education programs without delay.

Sec. 5. Subsection (c) of section 4-124w of the general statutes is

repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(c) The Chief Workforce Officer may call upon any office, department, board, commission, public institution of higher education or other agency of the state to supply such reports, information, data and assistance as may be reasonable, necessary and appropriate in order to carry out the Chief Workforce Officer's or the Office of Workforce Strategy's duties and requirements. Each officer or employee of such office, department, board, commission, public institution of higher education or other agency of the state shall furnish such reports, information, data and assistance as requested by the Chief Workforce Officer, to the extent permitted under state and federal law. Any request for data from a participating agency in **[**CP20**]** P20 WIN, established pursuant to section 10a-57g, as amended by this act, shall be submitted through **[**CP20**]** P20 WIN in accordance with the policies and procedures established by **[**CP20**]** P20 WIN.

Sec. 6. Subdivision (19) of subsection (b) of section 12-15 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(19) To the extent allowable under federal law, return information to another state agency or to support a data request submitted through **[**CP20**]** P20 WIN, established in section 10a-57g, as amended by this act, in accordance with the policies and procedures of **[**CP20**]** P20 WIN for the purposes of evaluation or research, provided the recipient of such data enters into a data sharing agreement pursuant to section 4-67aa if such recipient is not a state agency;

Sec. 7. Subsection (e) of section 17b-112*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(e) Not later than July 1, 2020, pursuant to the advisory authority established in section 3-125, the Office of the Attorney General, in consultation with the Two-Generational Advisory Board, the Secretary

of the Office of Policy and Management, the Chief Data Officer appointed pursuant to section 4-67p and the **[**Connecticut**]** Preschool through Twenty and Workforce Information Network, established pursuant to section 10a-57g, as amended by this act, shall develop a uniform interagency data sharing protocol to remove legal barriers to promote cross-agency and cross-sector collaboration under this section to the fullest extent permitted under state and federal laws.

This act shall take effect as follows and shall amend the following sections:		
Section 1	*July 1, 2025*	New section
Sec. 2	*July 1, 2025*	10a-57g
Sec. 3	*July 1, 2025*	4-68m(e)
Sec. 4	*July 1, 2025*	New section
Sec. 5	*July 1, 2025*	4-124w(c)
Sec. 6	*July 1, 2025*	12-15(b)(19)
Sec. 7	*July 1, 2025*	17b-112l(e)

Statement of Legislative Commissioners:
In Section 2(b), "subsection (c)" was changed to "subsection (d)" and in Section 3(e)(1), "section 2" was changed to "section 1" for accuracy.

HED *Joint Favorable Subst.*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill has no fiscal impact. It: (1) appoints the Office of Policy and Management (OPM) the administrator of the Preschool through Twenty and Workforce Information Network (P20 WIN); (2) expands which agencies that must submit data to P20 WIN; and (3) makes a conforming change regarding the constituent units of higher education. It is anticipated that these responsibilities can be fulfilled with existing resources.

OLR Bill Analysis

sSB 1250

AN ACT IMPLEMENTING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HIGHER EDUCATION.

SUMMARY

This bill:

1. makes numerous changes to the Connecticut Preschool through Twenty and Workforce Information Network, or CP20 WIN, including renaming it the Preschool through Twenty and Workforce Information Network, or P20 WIN, to match current practice; codifying the Office of Policy and Management (OPM) as its administrator; and requiring regional workforce development boards and the state's constituent units of higher education (UConn and the Connecticut State Colleges and Universities (CSCU)) to submit certain data to the network (§ 2);

2. codifies into state law a requirement that UConn and CSCU (and their central or system offices) submit data to the federal integrated postsecondary education data system (IPEDS), which they currently do (IPEDS is a U.S. Department of Education system that compiles data from higher education institutions that participate in federal student financial aid programs) (§ 1);

3. requires UConn and CSCU to provide data, on request, to OPM's Criminal Justice Policy and Planning Division when necessary for the division's duties (the division works with various state agencies to promote a more effective and cohesive criminal justice system) (§ 3);

4. requires the UConn Board of Trustees and Board of Regents for Higher Education, in consultation with OPM, to examine and, by January 1, 2026, update their policies and procedures on accounts

receivable holds to ensure that students in prison can enroll in postsecondary programs without delay (§ 4); and

5. makes technical and conforming changes (§§ 2, 3 & 5-7).

EFFECTIVE DATE: July 1, 2025

P20 WIN

Network Purpose and Administration

Under existing law, P20 WIN is a state data system for matching data from state agencies and other organizations to inform policies and practices for education, workforce, and supportive service efforts. The bill makes changes regarding the network's purpose by (1) requiring it to integrate this data instead of linking to it longitudinally to inform those policies and practices and (2) no longer specifically including the purpose of conducting federal and state education program audits and evaluations.

By law, P20 WIN is governed by an executive board, which must, among other duties, establish a data governing board to establish and implement policies related to cross-agency data management. The bill specifically designates OPM, as P20 WIN's administrator, to support the network's executive board and data governing board, develop procedures for secure sharing and analysis of data, and provide program management to support the network's operation and maintenance. It must do so according to statutory requirements regarding data plans and data sharing.

The bill makes several changes to the duties of the P20 WIN executive board. It specifies that the board is responsible for creating processes and structures governing the secure sharing of data across participating agencies. This replaces current law that required the network, generally, to implement standards and policies for the secure sharing of critical longitudinal data across participating agencies. The bill also reduces the board's duties so that it no longer (1) has overall fiscal and policy responsibility for P20 WIN or (2) must ensure that when public and private funds or resources are used together, it is under agreements

approved by the attorney general.

Additionally, the bill changes how entities become participating agencies with P20 WIN. Generally, under existing law, any entity that executes an enterprise memorandum of understanding (MOU) may participate in the network. By law, this MOU is a foundational multiparty agreement that sets forth the details of how data is shared and the respective legal rights and responsibilities of each party within the data sharing process. The bill no longer allows new agencies to sign on to an existing agreement.

Workforce Development Boards

The bill requires regional workforce development boards to regularly submit data to P20 WIN on the performance and outcomes of the state's workforce system, including workforce training and development programs receiving state or federal money. By September 1, 2025, the chief workforce officer must consult with the labor commissioner, chief data officer, and regional workforce boards to establish the type of data boards must submit and the way they must do so.

UConn and CSCU

The bill requires UConn and CSCU (and their central or system offices) to submit data to P20 WIN on the outcomes of their postsecondary education and workforce development programs. By September 1, 2025, the chief data officer must establish the type of data they must submit and way they must do so. The bill requires them to submit the data by October 1, 2025, and annually after. Any report produced from the data must be in aggregated form and not contain personally identifiable information of students or participants, consistent with state and federal law.

COMMITTEE ACTION

Higher Education and Employment Advancement Committee

Joint Favorable Substitute
Yea 15 Nay 3 (02/27/2025)